

Notice of the Ordinary meeting of

Joint Regional Landfill Committee

Agenda | Rārangi take



Date:	5 May 2026
Time:	3:00 PM
Location:	Council Chamber, Floor 2A, Civic House, 110 Trafalgar Street, Nelson

Chairperson Nelson City Councillor Mel Courtney

Deputy Chairperson Tasman District Councillor Trindi Walker

Members	Nelson City Council:	Tasman District Council:
	Cr James Hodgson	Cr Dean McNamara
	His Worship the Mayor Hon Dr Nick Smith (Ex Officio)	His Worship the Mayor Tim King (Ex Officio)
	Iwi Representative:	
	Tamati Matehe-Tākao	

Quorum 2

Nigel Philpott

Chief Executive

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Please note that the contents of these Council and Committee agendas have yet to be considered by Council and staff recommendations may be altered or changed by the Council in the process of making the formal Council decision. For enquiries call (03) 5460436.

Joint Regional Landfill Committee Delegations

Areas of Responsibility and Powers to Decide:

Matters relating to the operation and use of the York Valley and Eves Valley landfills as regional landfill facilities, and the timing of their use; and

The JRLC may without the need to seek any further authority from the councils:

Make decisions to accept (or not accept) waste that is generated outside the Nelson Tasman region.

The JRLC may recommend the purchase of additional land for landfill facilities to the councils; and

The JRLC shall contribute to the long-term plan planning processes of the councils in a timely manner, including activity management plans and infrastructure strategies.

Information is to be provided in sufficient time to enable the councils to carry out and complete their statutory planning and reporting; and

The JRLC shall contribute to and comply with the Joint Waste Plan of the councils; and

The JRLC shall contribute to the development of the councils' Development Contribution and Financial Contribution policies, where these relate to solid waste activities or planning; and

The JRLC shall contribute to the councils' Regional Policy Statement and Regional Plan reviews, where these may relate to solid waste activities or planning; and

The JRLC shall contribute to Solid Waste Service Delivery reviews in accordance with section 17A of the LGA, as necessary; and

The JRLC shall follow generally accepted accounting practices and comply with the accounting policies of the Administering Council.

Power to Recommend to Councils:

Any other matters under the area of responsibility of the Committee.

All recommendations to Council will be subject to adoption of an equivalent resolution by the other Council, unless it is a matter specific to one Council only.

Order of Business

Karakia and Mihi Timatanga

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Karakia Whakamutanga

Procedural Items

1 Apologies

No apologies have been received at this time.

2 Confirmation Of Order Of Business

3 Interests

Members are reminded of their obligation to declare any conflicts of interest they might have in respect to the items on this agenda.

4 Public Forum

No requests for public forum have been received.

5 Confirmation Of Minutes

5.1 24 February 2026 - Minutes

That the Joint Regional Landfill Committee

- 1. Confirms the minutes of the meeting of the Joint Regional Landfill Committee, held on 24 February 2026, as a true and correct record.**



Minutes of a meeting of the Joint Regional Landfill Committee held in the Council Chamber, Floor 2A, Civic House, 110 Trafalgar Street, Nelson on 24 February 2026, commencing at 9:30 AM.

Present: Councillor M Courtney (Chairperson), Nelson City Councillor J Hodgson, Tasman District Councillors D McNamara and T Walker

In Attendance: Councillor P Morgan, Deputy Chief Executive/Executive Director Delivery (A Louverdis), TDC Local Water Done Well Entity Manager (R Kirby), General Manager Regional Services (N Clarke), Operations Manager Regional Services (B Nixon), Accountant (A Bishop), Governance Adviser (E Bradley-Parrish) and Assistant Governance Adviser (A O'Rourke)

Apologies: Nil

1 Apologies

There were no apologies received.

2 Confirmation Of Order Of Business

There were no changes to the order of business.

3 Interests

There were no updates to the Interests Register, no interests with items on the agenda were declared.

4 Public Forum

4.1 Fulton Hogan - Reece Moon - Consideration of Landfill Gas supply opportunity to FH for reduced carbon asphalt

Project Manager, Reece Moon from Fulton Hogans Energy Sector spoke to a PowerPoint (tabled) and answered questions on the proposed partnership between Fulton Hogan and the Nelson Tasman Regional Landfill Business Unit.

4.2 Society for the Protection of Kelly's Conservation Forest - Amy Shattock - Concerns over uncontained landfill waste impacting the Kelly Conservation Area

Amy Shattock from the Society for the Protection of Kelly's Conservation Forest spoke to a PowerPoint (tabled). She presented a bag of plastic waste (tabled) that had been collected from the conservation forest.

5 Confirmation Of Minutes

5.1 16 December 2025 - Minutes

Resolved JRLC/2026/1

That the Joint Regional Landfill Committee

1. **Confirms the minutes of the meeting of the Joint Regional Landfill Committee, held on 16 December 2025 as a true and correct record.**

Cr Hodgson/TDC Cr McNamara

Carried

6 Reports

6.1 Nelson Tasman Regional Landfill Business Unit General Manager Update Report February 2026

General Manager Regional Services, Nathan Clarke spoke to the report and answered questions on fire safety, litter containment, risk, and potential collaboration with Fulton Hogan regarding landfill gas.

Resolved JRLC/2026/2

That the Joint Regional Landfill Committee

1. **Receives the Nelson Tasman Regional Landfill Business Unit General Manager Update report February 2026.**

Cr Hodgson/TDC Cr Walker

Carried

7 Exclusion Of The Public

Resolved JRLC/2026/3

That the Joint Regional Landfill Committee

1. **Excludes the public from the following parts of the proceedings of this meeting.**
2. **The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter and the specific grounds under section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:**

TDC Cr McNamara/Cr Hodgson

Carried

7.1 16 December 2025 - Minutes Confidential

Section 7(2)(i) To enable the local authority to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)

7.2 R26-30 Joint Regional Landfill Committee Iwi Representative Appointment

Section 7(2)(a) To protect the privacy of natural persons, including that of a deceased person

The meeting went into confidential session at 10.38am and resumed in public session at 10.44am

8 Restatements

It was resolved while the public was excluded:

2.1 R26-30 Joint Regional Landfill Committee Iwi Representative Appointment

3. Agrees that the decision only be made public once the candidate has been advised of both Nelson City and Tasman District Councils' decisions; and
4. Agrees that the Report R26-30 and the Attachment remains confidential.

There being no further business the meeting ended at 10.43am.

Confirmed as a correct record of proceedings by resolution on (confirmation date). Insert Resolution here (remove bold please):

5 May 2026

Report Title: R26-82 Nelson Tasman Regional Landfill Business Unit
General Manager Update Report May 2026

Report Author: Nathan Clarke (General Manager Regional
Services)

Report Authoriser: Alec Louverdis (Deputy Chief Executive -
Executive Director Delivery)

1 Purpose of Report

- 1.1 To update the Joint Committee on activities undertaken to 31 March 2026 by the Nelson Tasman Regional Landfill Business Unit (NTRLBU).

2 Recommendation

That the Joint Regional Landfill Committee

- 1. Receives the Nelson Tasman Regional Landfill Business Unit
General Manager Update Report February 2026 (R26-82).**

3 Background

- 3.1 The operations and maintenance contractor is performing well regarding health and safety and environmental performance.
- 3.2 Landfill operations have been running smoothly, with the landfill staff continuing to undertake litter searches associated with the December 2025 severe wind event.
- 3.3 Landfill compaction results at York Valley Landfill (YVL) remain good with the results from the compactor GPS system showing monthly densities as high as one tonne per m³, with an average density above the contracted density requirement of 0.85 tonnes per m³.
- 3.4 NTRLBU finances are in good shape at present due to the receipt of revenue from the Class 3 waste at Eves Valley, and an increase in the Class 1 waste being received at the YVL.

- 3.5 The budget for the 2025/26 financial year assumes a Class 1 waste disposal of 73,478 tonnes, and we have disposed 57,426 tonnes to the end of March 2026. This is slightly above budget for waste mass.
- 3.6 The Eves Valley Landfill has accepted 23,388 tonnes of Class 3 waste for disposal for the financial year to the end of March 2026 compared to a budget of 2,000 tonnes for the year.
- 3.7 It is unclear how much waste should be expected in the 2026/2027 financial year. NTRLBU has budgeted for 10,000 tonnes during the 2026/2027 financial year

4 Health, Safety and Environmental Records.

- 4.1 There were no notable health and safety incidents during the period.
- 4.2 There were two ignition events recorded in the waste between 31 December 2025 and 31 March 2026. All the events were handled well by the operation contractor.
- 4.3 One landfill ignition event expanded into a significant fire during January 2026. This event was discussed in the last General Manager Report.
- 4.4 Table 1 below outlines the ignition events and activities that occurred during the period from 1 Jan 2026 to 31 March 2026.

Type	Date occurred / noticed	Reported by (company or address)	Date closed	What occurred / was reported	What was done about it straight away
Incident	15/01/2026	Edridge	10/04/2026	Fire occurred during smoko in rubbish cell, source unknown expect battery	Ran to digger immediately called up over the radio for help then started grabbing rubbish that was on fire in the rubbish cell placing the burning rubbish onto wet clay while John watered the burning rubbish with watercart cannon, the fire was occurring in multiple eareas of the rubbish cell removed all smoldering areas from rubbish and watered the rubbish whilst Toddy and Trevor looked through the rubbish for evidence of fire.
Observation	3/03/2026	Edridge	14/04/2026	Smoke observed from waste. On inspection removed one drill battery and three mobile phones.	Reported

Table 1: Fire incident records for the period to 31 March 2026

4.5 The list of Health and Safety incidents and observations to the end of March 2026 is shown in table 2 below.

Location	Type	Date	Company reporting	Date closed	What occurred	What was done about it straight away.
York	Improvement opportunity	2/03/26	Edridge	14/04/26	Single drum roller loss traction working on slope. Slipped to edge.	Stopped work and toolbox to discuss recovery and how to operate.

York	Near miss	11/03/26	Edridge	14/04/26	Stalled water truck while doing dust control on steep haul road. Wrong gear selected and ended up with tire sunk on road edge.	Supervisor called and recovered vehicle.
York	Observation	19/03/26	Edridge	14/04/26	Temps driving mule onto haul road without looking for loader.	Radio from loader operator advising operators to check haul road as is the control.

Table 2: Health and Safety for the period to 31 March 2026

4.6 Table 3 below outlines the environmental incidents for the period to end of March 2026

Location	Type	Date	Company reporting	Date closed	What occurred	What was done about it straight away.
York	Observation	24/01/26	NTRLBU	27/02/26	Leachate PZ4 High Alarm due to rain event.	monitoring but level is reactive to rain and drops quick
York	Observation	26/01/26	NTRLBU	26/01/26	Site visit from Optimal Site Performance which are landfill operation trainers from Australia. Very complimentary of operation, specifically the compactor operation and tiphead was described as a textbook example.	Looking at having a formal site report produced to utilise for consent application and engaged OSP for a formal compactor training session. Compliments shared with team.
York	Observation	30/01/26	NTRLBU	30/01/26	Weighbridge fob scanner not working for truck on exit, manually released.	Recorded and load updated, as scanner worked for others
York	Observation	4/02/26	NTRLBU		Foaming of leachate caused high level alarm and suggested blockage or overflow. Alarm at 1am IME attended. On review responsibility sits with NTRLBU and could be put on Edridge who would be engaged to resolve.	Foam cleared and alarms disabled. Alarms paths adjusted and Edridge advised on fault. They should respond.
York	Observation	6/02/26	NTRLBU		Foaming of leachate caused high level alarm.	Text Edridge asked for foam to be cleared.
York	Complaint	12/02/26	Neighbour	12/02/26	Text from neighbour complaining of odour.	Operations manager drove the site and spoke to team. Could not locate odour or source. Text back neighbour and tried to call. No response to response.

York	Incident	16/02/2026	NTRLBU	16/02/2026	SCADA alarm - DO sensor dropped below 5 mg/L in to 4.85mg/L at 5am downstream York Stream.	Analyst tested the stream using YSI to validate the DOs sensor readings. @ 9:03am YSI = 7.5mg/L, DO sensor = 7.82mg/L. DO concentration increased to above 5mg/L briefly after dipping below trigger value.
York	Observation	24/02/2026	NTRLBU	26/02/2026	SRP 3 sediment cleared out and decants rebuilt	
York	Complaint	27/02/2026	Neighbour		Email from neighbour complaining on litter still on property.	Nathan spoke to Naomi. Planning clean up to measure problem.
York	Complaint	2/03/2026	Neighbour		SR 2607570 - Call from Lindy, seeking litter pick up on property.	Called Lindy to clarify area. Wanting litter in "Gully Paddock" with native plantings be cleared. Looking to plant additional plants in area in April. Area not yet grid searched, to steep. Complaint was not about specific litter or recent events. Boundary was clean and check today. Lindy had spoke to neighbour who said we had not cleaned the gully paddock hence calling to further request it be cleared. Advised we are working on plan to sweep area.

Table 3: Environmental and Odour incidents for the period to 31 March 2026

- 4.7 Additional complaints have been received from 2 neighbours during this period. These complaints are shown in Table 3 and related to litter, odour and a drone flying over a private property.
- 4.8 The odour and litter complaints were investigated, and no evidence of any odour issues was able to be identified.
- 4.9 Litter collection was undertaken on the neighbouring properties, and a record of litter collected has been kept. This collection showed few pieces of litter in areas previously searched but did show litter in one area that had not previously been searched.
- 4.10 The drone complaint arose when a survey contractor to the landfill set boundaries on the survey drone that included did not follow the landfill boundary. NTRLBU investigated the complaint and apologised for it happening. The surveyor was informed of the complaint and also apologised for its occurrence.

5 Operations

- 5.1 Operations have run well over the period.
- 5.2 The last 3 months had reduced waste production compared to the waste generation in the first half of the financial year, but overall York Valley Class 1 waste flows are above budget.

6 Odour Management

- 6.1 NTRLBU received two notifications related to odour during the period. When NTRLBU staff investigated each notification, no odour was able to be detected on any of the occasions, which suggests that any odour issues were of short duration.
- 6.2 NTRLBU asked the independent odour assessor to consider whether there were additional assessment locations that could be considered as part of the assessment rounds, and the assessment location were increased to include additional sites.
- 6.3 The assessor has indicated that there have been no odours detected that were of concern during his visits.
- 6.4 Based on the low frequency, and the short duration of the odours it is considered that the YVL does not create any more than minor adverse effects from its operations.

7 Emission Management

- 7.1 The NTRLBU gas management system at YVL continues to operate effectively.
- 7.2 Gas capture and destruction are still at high levels, and balance gas levels are similar to previous years suggesting that capping integrity is good.
- 7.3 The 2025 annual UEF has been verified and submitted to the NZ Environmental Protection Authority on time. The UEF for the 2025 year has continued to achieve the maximum 90% reduction possible under the ETS regulations.
- 7.4 Following the Joint Committee meeting in December 2025, work is ongoing on developing the reuse options for the remainder of the gas not sold to the Nelson Hospital at the York Valley Landfill.

8 ETS Trading Scheme Position

- 8.1 The ETS unit price is currently around \$46.35 per unit.
- 8.2 Following remission of the 2025 ETS liability our current holding of 126,521 units has an average cost of \$47.68 per unit.
- 8.3 Our current New Zealand Unit (NZU) holding and movements.
- 8.4 Units on Hand 15 April 2026 126,521
- 8.5 Treasury policy limit, assuming a Unique Emission Factor of 0.21 and budgeted waste volumes is 46,655 units.
- 8.6 Current holding is 79,866 units more than policy due to the reduction in the UEF achieved in 2023 and in 2024.
- 8.7 The NTRLBU and the Councils have approved the sale of 50,000 NZUs and delegated the timing of the sale to the General Manager of NTRLBU.
- 8.8 At present it is proposed that NTRLBU do not sell until there is more understanding of the NZ Governments position on climate change actions, and how this might affect future ETS prices, the Default Emission Factor, and the future NTRLBU ETS liability.

9 Waste Minimisation

- 9.1 NTRLBU is currently constructing the new transfer station at YVL. This will allow NTRLBU to consider and test additional waste sorting and diversion activities. The contract completion date for the transfer facility is end of June 2026.

10 NTRLBU Finances

- 10.1 Income Account for the period to 31 March 2026

Income Account for the period to			31st March 2026			
	Quarter	Quarter	Actual	2025/26 Budget		2025/26
	March 2026	Budget	YTD	YTD	Annual	Forecast
Income						
Landfill Fees - York	5,023,438	4,895,155	15,406,539	14,685,465	19,580,618	20,301,694
Landfill Fees - Eves	495,937	232,000	2,755,107	696,000	928,000	2,987,107
Other recoveries	74,850	129,000	307,126	387,000	516,000	436,126
Total Income	5,594,225	5,256,155	18,468,772	15,768,465	21,024,618	23,724,927
Less Expenses						
Staff and Administration	177,037	174,375	556,817	523,126	697,500	731,192
Interest	153,468	283,750	506,548	851,250	1,135,000	790,298
York Valley Expenses						
Landfill Operation	765,872	1,100,499	3,029,682	3,301,500	4,401,997	4,130,182
MFE waste levy	1,218,357	1,194,250	3,724,046	3,582,750	4,777,000	4,918,296
ETS Levy	47,570	192,750	161,009	578,250	771,000	353,759
Depreciation	444,466	471,466	1,335,496	1,414,397	1,885,864	1,806,962
Aftercare provision	(767,656)	-	(748,090)	-	-	748,090
Contingency and Advice	8,378	107,500	352,864	322,500	430,000	460,364
Eves Valley Expenses						
Operational Costs	144,321	180,100	606,476	540,300	720,400	786,576
Depreciation	25,269	95,714	75,806	287,143	382,857	171,520
Aftercare provision	2,625,594	80,750	2,655,180	242,250	323,000	2,735,930
Total Expenses	4,842,675	3,881,155	12,255,835	11,643,466	15,524,618	16,136,990
Net Surplus before levy	751,549	1,375,000	6,212,937	4,124,999	5,500,000	7,587,937
Local Disposal Levy	1,500,000	1,500,000	4,500,000	4,500,000	6,000,000	6,000,000
Operating Surplus (Deficit) after Levy	(748,451)	(125,000)	1,712,937	(375,001)	(500,000)	1,587,937

- 10.2 The budget year to date shows NTRLBU is ahead of budget by \$1,713,000 this income is principally generated from the higher than budgeted Class 3 waste mass received at Eves Valley landfill.
- 10.3 Excluding the Eves Valley Class 3 Wastes, the YVL revenue is tracking ahead of budget with revenue \$721,000 above budget for the year to 31 March 2026
- 10.4 Landfill operational costs are slightly above budget, with increased costs associated with a range of different activities, including higher waste mass being received, the completion of the slip repairs commenced during 2024/25, costs for gas sales contract and gas planning, and additional front face construction costs.
- 10.5 Additional operational costs will continue to be incurred over the next few months.
- 10.6 The NTRLBU uses around 15,000 to 20,000 litres of Diesel per month. Recent changes to the fuel price have roughly doubled fuel costs at the landfill and fuel costs increased to over \$30,000 in March 2026

- 10.7 Operational costs will include costs for advisors on the gas contracts and support with the Asset Management data transition from Infor to AWM.
- 10.8 A significant change has been made to the budgets during this quarter as NTRLBU recognises additional airspace capacity at York Valley. This recognition of additional airspace requires the provision of additional post closure costs for managing the Class 1 landfill at Eves Valley for longer. This is partly compensated by reducing post closure costs at York Valley. In total there was an approximately \$1 million-dollar additional post closure cost recognised because of this.
- 10.9 Overall, NTRLBU is in excellent financial position, with a forecast surplus to the end of the 25/26 financial year of approximately \$1.6 million.

11 Conclusion

- 11.1 Overall, the NTRLBU is in a good position from both a quality and a financial perspective.
- 11.2 There has additional complaint over the period, which are primarily related to the environmental event that occurred due an extreme weather in December 2025.
- 11.3 Apart from this one event the landfill is operating very well with safety management, environmental management, and customer experience all being undertaken to a high standard.

Attachments

Nil

7 Exclusion Of The Public

Recommendation

That the Joint Regional Landfill Committee

- 1. Excludes the public from the following parts of the proceedings of this meeting.**
- 2. The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter and the specific grounds under section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:**

7.1 24 February 2026 - Minutes Confidential

Section 7(2)(a) To protect the privacy of natural persons, including that of a deceased person

7.2 R26-104 Nelson Tasman Regional Landfill Business Unit Gas Reuse Report

Section 7(2)(h) To enable the local authority to carry out, without prejudice or disadvantage, commercial activities

Section 7(2)(i) To enable the local authority to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations)

Section 7(2)(j) To prevent the disclosure or use of official information for improper gain or improper advantage.