

Date: Wednesday 29 October 2025
Time: 11:00am - Inaugural meeting - to be reconvened at
Meeting Room: 9.30am on 30 October at 189 Queen Street
Venue: Te Āwhina Marae

Tasman District Council

Kaunihera Katoa

MINUTES ATTACHMENTS

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PUBLIC FORUM: Council provides the opportunity for public forum input at its ordinary meetings. The views and opinions expressed in public forum do not necessarily reflect the position of the Tasman District Council, Council officers or elected members

Schedule of changes to the Annual Report and Summary Annual Report - 30 October 2025

The following schedule lists changes made since the Draft Annual Report and Draft Summary Annual Report uploaded to the agenda on 24 October 2025. There are no material changes to the documents. Replacement pages are attached for reference.

Volume 1

Page Number	Change
11	Minor percentage correction. Use of public transport increase measure updated to 3.2% (was 3.4%).
18	Minor wording change. Wording added to the section 'Weather events: Financial implications' for completeness (added text is in quotations below): - extent of damage incurred to a number of the Council's assets, "including its roading, bridges and river protection assets"; and "Further details are provided in the full Annual Report volume 2, Note 37.
40	Statement of Compliance and Responsibility is now signed and tabled.
42-44	Audit Opinion previously issued in draft on 28 October 2025, is now tabled, and will be included in the final published version.
68	Minor percentage and figure correction. Patronage percentage updated to 3.2% (was 3.4%) and number of trips for 2024/2025 updated to 918,435 (was 919,781).

Volume 2

Page Number	Change
77	Minor wording change. "Waimea water limited- Refer note 41, Contingent liability events after balance date" – This is now removed as it is not relevant for this financial year, as a subsequent event.

Summary Annual report

Page Number	Change
4	Minor wording change.

	Added a page heading- "Summary statement of objectives and service performance"
6	Minor wording change. As per change in Volume 1 page 11 above.
15	Minor wording change. As per change in Volume 1 page 18 above.
24	Wording correction to the section ' Legal Statement' (corrected text is in quotations below): "The Council's full Annual Report has been audited by Audit New Zealand on behalf of the Office of the Auditor General and a qualified opinion was issued due to a limitation in respect of the impact of the 2025 weather events on the Council's property, plant and equipment. The audit opinion included an emphasis of matter to draw attention to the Local Water Done Well programme (above)."
24	Wording added to the section 'Significant Accounting Matters' (added text is in quotations below): "SEVERE WEATHER EVENTS JUNE/JULY 2025 Due to ongoing uncertainty around the timing of asset damage and the total recovery costs, the Council has not made any adjustments in the financial statements for the year ended 30 June 2025. Further details are provided on page 15."



TRANSPORTATION



Our goal is to provide cost effective and sustainable transport services that enable people and goods to get to where they need to go, within communities and around the District, safely and efficiently.

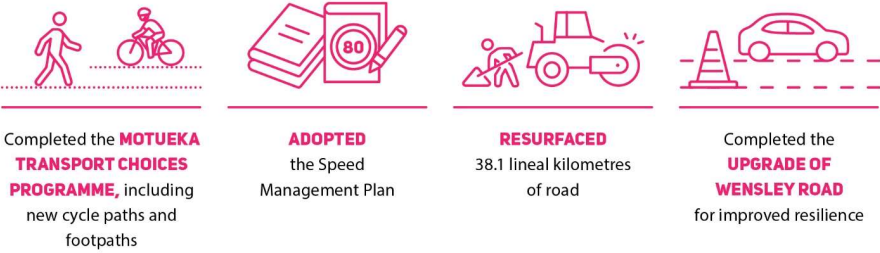
WHAT WE DO

The Council manages a range of transportation services and assets to facilitate transport in the Tasman District, ranging from routine removal of debris through to planning, designing, and constructing major infrastructure. We provide public transport services, and provide, manage, and maintain transport infrastructure, including roads, footpaths, cycleways, carparks, public transport infrastructure to enable people and goods to get to where they need to go safely and efficiently.

WHY WE DO IT

Providing a transport network, facilities and services is one of our core activities and something we have always provided. Our transport activity provides many public benefits and the community considers it to be beneficial and necessary. We undertake the planning, implementation, and maintenance of the transport network to assist and provide economic, social, environment, and cultural well-being of our District's communities.

WHAT WE DELIVERED



LEVELS OF SERVICE



agricultural waste disposal was coordinated by growers, with some support provided to Riwaka growers for silt collection and disposal on nearby land.

Tasman's Great Taste Trail suffered major damage, with repair and reconstruction costs estimated at \$3.1 million.

The Mayoral Relief Fund (MRF) was established to support those directly affected by the weather events.

The Council is working with central government and insurers to secure funding to offset response and recovery costs.

Weather events: Financial implications

The Council has determined that it is not possible to reliably distinguish the extent of damage incurred to a number of the Council's assets, including its roading, bridges and river protection assets before year end 30 June 2025 versus after, due to the events impacting the same assets to different degrees.

In addition, there is still a high level of uncertainty over the full cost of the recovery. As such, no provisions have been made in the financial statements for the year ended 30 June 2025.

On 11 September 2025, a Recovery Update was presented to Full Council outlining estimated costs and funding. The figures provided are broad estimates only and subject to a high degree of uncertainty. These estimates will be revised as further information becomes available.

Estimated total cost : \$ 48.5 million

Less: Estimated funding : (\$37.3) million

Estimated net cost to the Council: \$11.2 million

Forestry damage from the 12 July storm is estimated to have caused a 30% revenue impairment, including: Borlase: approx. \$495,000 and Tunnicliffe: approx. \$36,000. These impacts will be reflected in the 2025/2026 Annual Report and incorporated into the forestry valuation for that period.

Because the first weather event occurred in the final days of the 2024/2025 financial year, the impacts on the Council's ability to meet service performance targets was limited. However, some performance results were adversely affected by the weather event e.g. an increase in flood protection failures in stopbank systems that did not meet design specifications and in the number of habitable floors flooded. It is likely that the weather events will have a more substantial impact on performance results in the 2025/2026 year.

Further details are provided in the Annual Report volume 2, Note 37.

STATEMENT OF COMPLIANCE AND RESPONSIBILITY

COMPLIANCE

The Council and management of the Tasman District Council confirm that all the statutory requirements of the Local Government Act 2002 in relation to the Annual Report have been complied with.

RESPONSIBILITY

The Council and management of Tasman District Council accept responsibility for the preparation of the annual financial statements and the judgements used in them.

The Council and management of Tasman District Council accepts responsibility for establishing and maintaining a system of internal control designed to provide reasonable assurance as to the integrity and reliability of financial and non-financial reporting.

In the opinion of the Council and management of Tasman District Council, the annual financial statements for the year ended 30 June 2025 fairly reflect the financial position, operations and service performance of Tasman District Council.



Tim King
Mayor



Leonie Rae
Chief Executive officer



	Outcome	2025 Result	2025 Target	2024 Result	How did we perform?
The annual growth in use of passenger transport exceeds specified levels. Measured using annual boarding per capita (Nelson and Tasman).	Fully Achieved	+3.2%	Per capita measure increasing	+97%	Public transport use has levelled off this year, following the 97% increase after the introduction of the eBus service in August 2023. The removal of the Community Connect subsidy in 2024, along with a small fare increase in July 2024, may have contributed to this trend. Patronage grew by 3.2%, from 895,993 trips in 2023/2024 to 918,435 in 2024/2025 (noting that July 2023 still operated under the NBus service). Annual boarding numbers remain at eight trips per resident across the Nelson Tasman region.
Our transportation network is maintained cost effectively and whole of life costs are optimised.					
The percentage of sealed local road that is resurfaced each financial year. (DIA Mandatory Measure 3)	Not Achieved	3.8%	5%– 7%	4.0%	We completed resurfacing on 38.07 lineal kms of road, which equates to 3.8% of the maintained sealed network. The amount completed is less than the target due to the escalating costs of resurfacing, such as bitumen, traffic management, the high cost of asphalt treatments compared with chipseal, and the reallocation of some resurfacing budget to reconstruction work on Wensley Road and Talbot Street.
The travel quality and aesthetics of our transportation network is managed at a level appropriate to the importance of the road and satisfies the community's expectations.					
The percentage of footpaths within the Tasman District are	Not Measured	No survey conducted	No survey planned	96.9%	No survey was planned for this year. The most recent survey, conducted



NOTE 37: EVENTS AFTER THE REPORTING DATE

LOCAL WATER DONE WELL PROGRAMME

The Government is implementing a water services reform programme to address New Zealand's water infrastructure challenges – the Local Water Done Well programme.

Enduring settings for New Zealand's water services system have been established through the Local Government (Water Services) Act 2025 and the associated Local Government (Water Services) (Repeals and Amendments) Act 2025. The Acts set out key details relating to the water services delivery system, the economic regulation and consumer protection regime for water services, and changes to the water quality regulatory framework. The earlier Local Government (Water Services Preliminary Arrangements Act 2024) laid the foundation for the new approach and required councils to develop Water Services Delivery Plans by 3 September 2025.

In June 2025, following consultation, the Council voted for an in-house business unit structure to implement requirements of the Government's Local Water Done Well programme. It is intended that the internal business unit will formally function from 1 July 2027 to align with our next 10-Year Plan.

The deadline for completion of the Water Service Delivery Plan and submission to the Department of Internal Affairs was 3 September 2025. However, the Council successfully sought an extension to the deadline because of the disruption of the weather events in June and July 2025. The deadline for completion of the Water Services Delivery Plan was extended to 1 October 2025. Council submitted the Water Services Delivery Plan on 29 September 2025, and it is currently under review. The Department of Internal Affairs will decide whether to accept the Plan or not. The Plan will then be shared with the Commerce Commission, with a view towards the Plan being approved and ready for implementation by January 2026.

If the Water Services Plan is rejected by the Department of Internal Affairs there are several options available to the Government. It could require the Council to amend or carry out further work on the Plan. Alternatively, it could appoint Crown Facilitators to work with the Council to create an amended Plan that the Council would be required to adopt.

The reforms to date have had no effect on the 2025 financial statements or performance information. There is nothing to indicate the need to review the carrying value of assets and liabilities in the 2025 Annual Report as any future change is uncertain.

SUMMARY STATEMENTS OF OBJECTIVES AND SERVICE PERFORMANCE

ENVIRONMENTAL MANAGEMENT



Our goal is to effectively promote the sustainable management of our District’s natural and physical resources.

WHAT WE DO

We provide policy advice, develop and implement resource management plans, monitor key environmental indicators, and investigate environmental issues affecting the District. We process resource consents, ensure compliance, manage development contributions, and undertake biosecurity work to control pests while protecting and enhancing indigenous biodiversity.

WHY WE DO IT

Our responsibility is to understand and promote sustainable management of our District’s resources, and to manage the consequences of human activity on the environment and other people.

WHAT WE DELIVERED

Developed an **ENVIRONMENTAL DATA VIEWER** for public access to real-time and historical water resources information

TASMAN’S RESOURCE MANAGEMENT PLAN (TRMP) was made accessible online

Completed a partial review of the **REGIONAL PEST MANAGEMENT PLAN**, reducing the impact of wilding pines

ECOLOGICAL RESTORATION around the Waimea Inlet including pest plant control, wetland enhancements and salt marsh restoration

LEVELS OF SERVICE

94% of swimming beaches and rivers we sampled were safe for contact recreation, above our target of 92% for all weather samples

The National Air Quality Standards were met in the Richmond Airshed, with **ZERO BREACHES** of the limits for particulate matter, meeting our target

ALL active dairy farms received at least one inspection/audit for compliance

75% of the 754 non-notified consent applications were processed within statutory timeframes, below our 100% target

SEVERE WEATHER EVENTS JUNE/JULY 2025

In late June and mid-July 2025, the Nelson-Tasman region experienced two major rainfall fall events causing widespread flooding, landslides, and extensive damage to homes, roads, rivers, and farmland. Tragically, one person lost their life while helping to clear storm debris.

States of Local Emergency were declared on 27 June and 10 July, with recovery transitions extending from 17 July to 6 November. Recovery Managers were granted powers to direct works and evacuations.

The Nelson Regional Development Agency estimates total losses exceeding \$260 million, including \$50 million in potential lost GDP. Key sectors affected include Forestry (\$25m), Horticulture and Viticulture (\$11m), Livestock (\$6m), Tourism (\$6m), and Aquaculture (\$0.4m).

Rivers including the Motueka, Motupiko, Tadmor, and Wai-iti were heavily impacted, requiring urgent stabilisation and debris removal. Roads were damaged, with recovery led by the Tasman Alliance and supported by NZTA funding. Damage to the three waters infrastructure was limited.

The Great Taste Trail sustained \$3.1 million in damage. The Council has contracted recovery navigators, implemented waste management initiatives, and established the Mayoral Relief Fund, which supports those directly affected by the weather events. The Council is working with central government and insurers to secure funding to offset response and recovery costs.

Weather events: Financial implications

The Council has determined that it is not possible to reliably distinguish the extent of damage incurred to a number of the Council's assets, including its roading, bridges and river protection assets, before year end 30 June 2025 versus after, due to the events impacting the same assets to different degrees. In addition, there is still a high level of uncertainty over the full cost of the recovery. As such, no provisions have been made in the financial statements for the year ended 30 June 2025.

The first weather event had limited impact on the Council's ability to meet service performance targets, as it occurred in the final days of the 2024/2025 financial year. However, the event did adversely affect performance measures relating to river protection structures and stormwater flooding of habitable floors.

Further details are provided in the full Annual Report volume 2, Note 37.

LOCAL WATER DONE WELL PROGRAMME

The Government is implementing a water services reform programme to address New Zealand's water infrastructure challenges – the Local Water Done Well programme. The Local Government (Water Services Preliminary Arrangements) Act 2024 required councils to develop Water Services Delivery Plans by 3 September 2025.

In June 2025, the Council approved an in-house business unit to implement the programme, which will formally begin 1 July 2027 to align with the next 10-Year Plan. Due to the June–July severe weather events, the deadline for completion of the Water Services Delivery Plan was extended to 1 October 2025. Council submitted the Water Services Delivery Plan on 29 September 2025, and it is currently under review. The Department of Internal Affairs will review the Plan, which will then be shared with the Commerce Commission for approval and implementation by January 2026.

To date, the reforms have had no impact on the 2025 financial statements or performance information, and there is no indication that asset or liability values in the 2025 Annual Report require review.

Find a full copy of the Annual Report on Council's website www.tasman.govt.nz/annual-reports

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SUMMARY ANNUAL REPORT 2025

FINANCIAL POSITION AND STATEMENTS

Significant Accounting Matters

SEVERE WEATHER EVENTS JUNE/JULY 2025

Due to ongoing uncertainty around the timing of asset damage and the total recovery costs, the Council has not made any adjustments in the financial statements for the year ended 30 June 2025. Further details are provided on page 15.

COMMITMENTS

Waimea Water Ltd (WWL), a joint operation with Waimea Irrigators Ltd (WIL) was established in November 2018 to manage the construction, operation and maintenance of the Waimea Community Dam. The project was completed in 2024. WWL was fully funded by its shareholders, Council and WIL, to the project cost of \$211.2 million at 30 June 2025.

Contained in the project agreements are clauses related to the WIL Capacity loans funded via Council, a loan guarantee and a compensation clause.

- **CIIL Loan guarantee** - the Council has provided credit support for this loan to the value of \$29 million (includes capitalised interest and fees).
- **Irrigator extractive capacity shareholder advance** - This shareholder advance is funded through Council's external borrowings. The Council recognises the advance as a non-current financial asset, offsetting the liability from the external borrowing. This is because the debt is serviced by WIL, not the Council itself. After 40 years, according to the Shareholder Advance Agreement, WWL must seek to refinance this advance on commercial terms, subject to Council agreement. If the refinancing is agreed on commercial terms, the loan will be directly between Waimea Water Limited and a commercial entity. The decision related to the refinancing of the loan in 40 years, will be a shareholder reserve matter (requires agreement of WWL, WIL and the Council). If WWL does not succeed with this, or agreement between Council and WIL is not reached, Council has a contractual option to roll over this loan, in five year terms. It is quite possible that irrigator capacity shareholder advances will be rolled over in perpetuity. If WIL defaults, the Council's Revenue and Financing Policy allows for a targeted rate to be levied on properties with affiliated water consents.
- **Compensation clause** - If within 40 years, Council does not honour the specific provisions of the deed related to its statutory powers and knowingly takes a course of action that is not consistent with the partnership entered into, then it may face liability for the economic losses to the irrigators. The Council's maximum exposure is limited to \$50 million in aggregate.

Further details are provided in the full Annual Report in Note 41.

Legal Statement

This Summary Annual Report has been extracted from the full Annual Report, which was adopted by Council on 30 October 2025 and covers the year from 1 July 2024 to 30 June 2025.

The full and summary financial statements have been prepared in accordance with Tier 1 Public Benefit Entities (PBE) accounting standards. The Summary Annual Report has been prepared in accordance with PBE FRS-43 Summary Financial Statements accounting standard.

The Council's full Annual Report has been audited by Audit New Zealand on behalf of the Office of the Auditor General and a qualified opinion was issued due to a limitation in respect of the impact of the 2025 weather events on the Council's property, plant and equipment.

The audit opinion included an emphasis of matter to draw attention to the Local Water Done Well programme (above).

This Summary report cannot be expected to provide as complete an understanding (of the financial and service performance, financial position and cashflows of the Council) as provided by the full Annual Report. The Financial Statements are presented in New Zealand dollars and all values are rounded to the nearest thousand dollars (\$'000)

Find a full copy of the Annual Report on Council's website www.tasman.govt.nz/annual-reports

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SUMMARY ANNUAL REPORT 2025

Independent Auditor's Report

To the readers of Tasman District Council's summary of the annual report for the year ended 30 June 2025

The summary of the annual report was derived from the annual report of the Tasman District Council (the Council) for the year ended 30 June 2025.

The summary of the annual report comprises the following information on pages 4 to 17 and pages 24 to 27:

- the summary statement of financial position as at 30 June 2025;
- the summaries of the statement of comprehensive revenue and expense, statement of changes in equity and statement of cashflows for the year ended 30 June 2025;
- the notes to the summary financial statements that include accounting policies and other explanatory information; and
- the summary statement of objectives and service performance and "Our non-financial performance at a glance" section(s) of the summary annual report.

Opinion

In our opinion:

- the summary of the annual report represents, fairly and consistently, the information regarding the major matters dealt with in the annual report; and
- the summary statements comply with PBE FRS 43: *Summary Financial Statements*.

However, the summary financial statements include a limitation in scope to the equivalent extent as the full audited financial statements. This limitation is explained below in *the full annual report and our audit report thereon section*.

Summary of the annual report

The summary of the annual report does not contain all the disclosures required by generally accepted accounting practice in New Zealand. Reading the summary of the annual report and the auditor's report thereon, therefore, is not a substitute for reading the full annual report and the auditor's report thereon.

Independent Auditor's Report

To the readers of Tasman District Council's annual report for the year ended 30 June 2025

The Auditor-General is the auditor of Tasman District Council (the Council). The Auditor-General has appointed me, Yvonne Yang, using the staff and resources of Audit New Zealand, to carry out the audit on his behalf.

We have audited the information in the annual report of the Council that we are required to audit in accordance with the Local Government Act 2002 (the Act). We refer to this information as "the audited information" in our report.

We are also required to report on:

- whether the Council has complied with the requirements of schedule 10 of the Act that apply to the annual report; and
- the completeness and accuracy of the Council's disclosures about its performance against benchmarks that are required by the Local Government (Financial Reporting and Prudence) Regulations 2014 (the Regulations).

We refer to this information as "the disclosure requirements" in our report.

Opinion on the audited information

Qualified opinion on the financial statements

In our opinion, except for the possible effect of the matter described in the Basis for our opinion on the audited information and the disclosure requirements section of our report, the financial statements of the Council in volume 2 on pages 4 to 10, pages 13 to 81, and pages 92 to 99:

- present fairly, in all material respects:
 - its financial position as at 30 June 2025;
 - the results of its operations and cash flows for the year ended on that date; and
- comply with generally accepted accounting practice in New Zealand in accordance with Public Benefit Entity Reporting Standards.



30 October 2025

Yvonne Yang
Appointed Auditor
Audit New Zealand
PO Box 2
Christchurch

Tēnā koe Yvonne

Representation letter for the year ended 30 June 2025

This representation letter is provided in connection with your audit, carried out on behalf of the Auditor-General, of the financial statements of Tasman District Council (the District Council) and statement of objectives and service performance for the year ended 30 June 2025 for the purpose of expressing an independent opinion about whether:

- the financial statements of the Council:
 - present fairly, in all material respects:
 - its financial position as at 30 June 2025;
 - the results of its operations and cash flows for the year ended on that date; and
 - comply with generally accepted accounting practice in New Zealand in accordance with Public Benefit Entity Reporting Standards;
- the Council's statement of objectives and service performance for the year ended 30 June 2025:
 - provides an appropriate and meaningful basis to enable readers to assess the Council's actual service provision for each group of activities; determined in accordance with generally accepted accounting practice in New Zealand;
 - fairly presents, in all material respects, the Council's actual levels of service for each group of activities, including:
 - the levels of service achieved compared with the intended levels of service and whether any intended changes to levels of service were achieved; and
 - the reasons for any significant variation between the levels of service achieved and the intended levels of service; and
 - complies with generally accepted accounting practice in New Zealand.

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0001-114-830 Mayor and CEO (Addressed to AuditNZ) Representation Letter for Annual Report 2025 in Letter head-To be signed



30 October 2025

Yvonne Yang
Appointed Auditor
Audit New Zealand
PO Box 2
Christchurch

Tēnā koe Yvonne

Representation letter for Summary Annual Report for the year ended 30 June 2025

This representation letter is provided in connection with your audit, carried out on behalf of the Auditor-General, of the Summary Annual Report of Tasman District Council (District Council) for the year ended 30 June 2025 for the purpose of expressing an independent opinion about whether the Summary Annual Report represents, fairly and consistently, the information regarding the major matters dealt with in the annual report and complies with PBE FRS 43: *Summary Financial Statements*.

We understand that your examination was conducted in accordance with the Auditing Standards issued by the Auditor-General, which incorporate the Professional and Ethical Standards and the International Standards on Auditing (New Zealand) issued by the New Zealand Auditing and Assurance Standards Board. We also understand that your examination was (to the extent that you deemed appropriate) for the objective of providing an independent opinion on the District Council's Summary Annual Report.

We understand that, because you will be issuing a non-standard audit report, the Auditor-General has the responsibility to refer to that audit report in a report to Parliament in accordance with section 20 of the Public Audit Act 2001.

Responsibilities for the Summary Annual Report

We confirm, to the best of our knowledge and belief:

- we have fulfilled our responsibilities for preparing and presenting the Summary Annual Report as required by the Local Government Act 2002 and PBE FRS 43: *Summary Financial Statements* and, in particular, that:
 - the Summary Annual Report complies with PBE FRS 43: *Summary Financial Statements*;
 - the information contained in the Summary Annual Report is consistent with the full financial statements from which it is derived; and
 - the information contained in the Summary Annual Report represents, fairly and consistently, the information regarding the major matters dealt with in the annual report;

0001-114-831 Mayor and CEO (Addressed to AuditNZ) Representation Letter for Summary Annual Report 2025- Letter head to be signed