

Notice is given that a Submissions Hearing meeting will be held on:

Date: Thursday 28 August 2025

Time: 1.30pm

Meeting Room: Tasman Council Chamber Venue: 189 Queen Street, Richmond

Zoom conference <a href="https://us02web.zoom.us/j/84070845969?pwd=pETub9Oyl7a">https://us02web.zoom.us/j/84070845969?pwd=pETub9Oyl7a</a>

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link:

Meeting ID: 840 7084 5969

Meeting Passcode: 959875

# Draft Control of Alcohol in Public Places Bylaw Hearing & Deliberations AGENDA

#### **MEMBERSHIP**

Chairperson Councillor C Hill

Panel Members Councillor B Maru

**Councillor D Shallcrass** 

**Councillor J Ellis** 

(Quorum 2) Contact Telephone: 03 543 8400

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#### **AGENDA**

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#### 2 APOLOGIES AND LEAVE OF ABSENCE

#### Recommendation

That the apologies be accepted.

#### 3 REPORTS

- 4 HEARING OF SUBMISSIONS

Nil

**5 CONFIDENTIAL SESSION** 

Nil

6 CLOSING KARAKIA

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#### 3 REPORTS

# 3.1 DRAFT CONTROL OF ALCOHOL IN PUBLIC PLACES BYLAW HEARING & DELIBERATIONS

**Decision Required** 

Report To: Submissions Hearing

Meeting Date: 28 August 2025

Report Author: Cat Budai, Community Policy Advisor

**Report Authorisers:** Dwayne Fletcher, Strategic Policy Manager; Kim Drummond, Group

Manager - Environmental Assurance

Report Number: RSH25-08-2

#### 1. Purpose of the Report / Te Take mō te Pūrongo

- 1.1 The purpose of this report is to:
  - 1.1.1 Receive and consider the submissions received during consultation on the draft Control of Alcohol in Public Places Bylaw ("the Bylaw);
  - 1.1.2 Summarise the feedback received on the Bylaw and provide staff recommendations on the issues raised;
  - 1.1.3 Provide the Control of Alcohol in Public Places Bylaw Hearing and Deliberations Panel ("the Panel") with an opportunity to discuss this feedback;
  - 1.1.4 Seek decisions on any amendments to the Bylaw; and
  - 1.1.5 Seek a recommendation from the Panel on whether the Bylaw should be made by the Council.
- 1.2 The final Bylaw, along with the Panel's recommendation, is scheduled to be presented to the Council on 11 September 2025.

#### 2. Summary / Te Tuhinga Whakarāpoto

- 2.1 This report is to enable the Panel to receive and consider the submissions on the draft Bylaw and summarise the public feedback received from the consultation process.
- 2.2 The consultation period for the draft Bylaw was open between 6 June and 14 July 2025. This provided an extra week of consultation to account for the community's more acute priorities during the state of emergency. The Council received 6 submissions.
- 2.3 There were no late submissions received between 14 July and 11 August 2025.
- 2.4 There are no submitters who wish to be heard.
- 2.5 Staff request the Panel considers the feedback received, deliberate on any desired changes to the final bylaw, and then make a recommendation to the Council on whether the final Bylaw should be made.

- 2.6 A copy of all submissions has been circulated to the Panel. These are also available for viewing on the Bylaw Review Shape Tasman page.
- 2.7 NZ Police were supportive of the draft Bylaw.
- 2.8 Staff are not recommending any changes to the Draft Bylaw as a result of submissions.
- 2.9 Staff have prepared a summary of the submissions received during the consultation and provided recommendations for the Panel in section five of this report.
- 2.10 The draft Bylaw is included as Attachment 1. Staff will incorporate the changes the Panel request and prepare the final Bylaw for consideration by the Council at its meeting on 11 September 2025.
- 3. Recommendation/s / Ngā Tūtohunga

That the Control of Alcohol in Public Places Bylaw Hearing and Deliberations Panel

- receives the Draft Control of Alcohol in Public Places Bylaw Hearing & Deliberations report RSH25-08-2; and
- 2. receives and considers all <u>6 submissions</u> on the Draft Control of Alcohol in Public Places Bylaw received by 14 July 2025; and
- 3. declines to accept any late Control of Alcohol in Public Places Bylaw submissions received after 5.00pm on 15 July 2025; and
- 4. In accordance with section 155 of the Local Government Act 2002:
  - 4.1 Agrees that a Bylaw is the most appropriate means of addressing the perceived problem of crime and disorder cause or made worse by the consumption of alcohol in public places; and
  - 4.2 Agrees that the draft Control of Alcohol in Public Places Bylaw is the most appropriate form of bylaw for managing crime and disorder that is caused or made worse by the consumption of alcohol in public places; and
  - 4.3 notes that the draft Control of Alcohol in Public Places Bylaw does not give rise to any implications under the New Zealand Bill of Rights Act 1990; and
- 5. In accordance with section 147A of the Local Government Act 2002 the Panel is satisfied that for each of the proposed public places contained in the draft Control of Alcohol in Public Places Bylaw there is evidence that a high level of crime or disorder is likely to arise if the bylaw is not made; and
- 6. agrees that the Draft Control of Alcohol in Public Places Bylaw (Attachment 1 to the agenda report) and the Control of Alcohol in Public Places Bylaw Hearing and Deliberations Panel's recommendations be presented to the Full Council for consideration and making at its meeting on 11 September 2025; and
- 7. delegates authority to the Control of Alcohol in Public Places Bylaw Hearing and Deliberations Panel Chair and the Chief Executive Officer to approve any minor changes or minor editorial changes to the draft Control of Alcohol in Public Places Bylaw 2025, prior to being submitted to Tasman District Council.

#### **Recommendation to the Tasman District Council**

#### **That the Tasman District Council:**

- 1. in accordance with section 155 of the Local Government Act 2002:
  - a. agrees that the proposed Tasman District Council Control of Alcohol in Public Places Bylaw 2025 is the most appropriate form of bylaw for addressing perceived problems in relation to crime and disorder that is caused or made worse by the consumption of alcohol in public places; and
  - b. notes that the proposed Tasman District Council Control of Alcohol in Public Places Bylaw 2025 does not give rise to any implications under the New Zealand Bill of Rights Act 1990; and
- 2. pursuant to section 147 of the Local Government Act, makes the Tasman District Council Control of Alcohol in Public Places Bylaw 2025 (Attachment 1 to the agenda report) with effect from 23 October 2025; and
- 3. delegates authority to the Chief Executive Officer and Control of Alcohol in Public Places Bylaw Hearing and Deliberations Panel Chair to approve any minor changes or minor editorial changes to the Tasman District Council Control of Alcohol in Public Places Bylaw 2025, prior to it being publicly notified; and
- 4. authorises staff to publicly notify the Tasman District Council Control of Alcohol in Public Places Bylaw 2025 and the date it has effect from; and
- 5. notes that the Tasman District Council Control of Alcohol in Public Places Bylaw 2025 will need to be reviewed before 11 September 2030; and
- 6. confirms the minutes of the 28 August 2025 Draft Control of Alcohol in Public Places Bylaw Hearing and Deliberations meeting as a true and correct record.

#### 4. Background / Horopaki

- 4.1 Prohibition of the consumption of alcohol in public places has been in place for several years. Tasman District Council first made a Control of Liquor in Public Places Bylaw in 2004. Prior to this, the Local Government Act 1974 was used to prohibit liquor in public places across Richmond, Motueka, Kaiteriteri, Tākaka and Pōhara.
- 4.2 The Bylaw is enforced solely by Police, who have worked closely with the Council over the years to provide feedback and request changes to alcohol ban areas to address problematic areas as they arise.
- 4.3 Both current and prior Police staff have emphasised that while the Bylaw is one of the most useful pieces of legislation they have for preventing crime, it is also one that they apply with discretion. For example, a wedding toast or a quiet picnic with a limited amount of alcohol being consumed responsibly will likely not attract Police attention or warrant active enforcement.
- 4.4 Prior to 2012 Councils could make alcohol ban bylaws to protect the public from nuisance, protect, promote and maintain public health and minimise potential for offensive behaviour in public places.

- 4.5 However, a 2012 amendment to the Sale and Supply of Alcohol Act and a subsequent change to the Local Government Act restricted Councils to making alcohol bylaws in areas that have experienced a high level of crime and disorder that is caused or made worse by the consumption of alcohol.
- 4.6 During early engagement NZ Police provided data for the past five years where alcohol has been a contributing factor for crime and incidents. This data was gathered in and around longstanding alcohol ban areas in the bylaw.
- 4.7 Local Police also provided their observations to support a robust picture of alcohol related issues in each area.
- 4.8 These insights were analysed alongside other community feedback obtained during the early engagement to support the drafting process.
- 4.9 The Council must be satisfied that an alcohol control Bylaw is appropriate and proportionate in light of any likely crime and disorder. To continue the current Bylaw, Council must also be satisfied that a high level of crime and disorder caused or made worse by the consumption of alcohol in the area is likely to arise or return if the Bylaw does not continue. Likewise, there must be evidence of a problem to create a new Bylaw i.e. cover a new area with an alcohol ban.
- 4.10 In light of the limited evidence of alcohol harm in three locations, the draft Bylaw proposed to reduce the size of alcohol ban areas in Collingwood, Pōhara and environs, and Tapawera.
- 4.11 The Council also considered increasing the Richmond alcohol ban area to include Richmond West. Due to limited evidence of a significant problem, this was not the preferred option in the draft. However, the Council presented it as an option for community consideration during consultation.

#### 5. Analysis and Advice / Tātaritanga me ngā tohutohu

- 5.1 We provided the community with background information including supporting data for the current draft. We gave submitters the option of responding only to questions about locations that interested them.
- 5.2 We did not ask submitters for a physical address, but they identified the closest settlement to their place of residence.
- 5.3 For the areas where alcohol ban areas were proposed to be reduced, the community was asked for their views on three options: reducing the size of the alcohol ban area (Council's preferred option), retaining the status quo, or removing the alcohol ban area.
- 5.4 Regarding the Richmond alcohol ban area, we asked the community for their views on two options: retaining the current size of the alcohol ban area (Council's preferred option) or increasing the alcohol ban area to include Richmond West.
- 5.5 For all other areas we asked submitters whether they 'mostly agree', 'somewhat agree', 'somewhat disagree', or 'mostly disagree' with what was proposed in each location. They also had the opportunity to provide free text feedback on specific locations and general free text feedback
- 5.6 The Council received 6 submissions during the consultation process. While the number of submissions is not significant enough to deduce 'themes', we have summarised the feedback received below.

#### **Summary of Submissions**

- 5.7 All submissions in their entirety have been made available on the Bylaw's <u>Shape Tasman</u> page (with contact information redacted). We also circulated submissions to members of the Panel.
- 5.8 The Alcohol Harm Prevention Officer submitted on behalf of the District for New Zealand Police. The submission was in support of the draft Bylaw as proposed, noting both the importance of most alcohol ban areas continuing unchanged, and acknowledging the merit of the approach of reducing the size of ban areas where alcohol harm is insignificant.
- 5.9 The Police submission closes with the following remarks: "As a Police officer of 28 years I have found the Alcohol Ban bylaws to have been the single best piece of legislation to assist us in our role in my entire career. It is an excellent tool and is policed sensibly, often with discretion. It enables us to deal with problems before they get out of control and we can use alternate actions to get compliance i.e. cleaning up the mess and moving on, tipping it out and being warned".
- 5.10 Alcohol Healthwatch made a submission in support of the proposed Bylaw. They include several references to studies demonstrating the health and financial impacts of alcohol related harm, citing that it is the leading cause of preventable death and injury in Aotearoa New Zealand. The submission emphasises the value of Alcohol Control Bylaws in preventing harm, while noting that they need to be part of a multi-faceted approach.
- 5.11 Golden Bay Community Board made a submission in support of the proposed alcohol bans in Collingwood, Tākaka, and Pōhara and environs, and acknowledged the comments from local Police.
- 5.12 Three individuals made submissions in response to areas close to their place of residence.
- 5.13 One Richmond resident would prefer to see the Richmond alcohol ban area extended to include Richmond West, citing their observations of increased anti-social behaviour around the streets.
- 5.14 One Collingwood resident would prefer both the Collingwood and Pōhara alcohol ban areas to remain the same as the previous Bylaw. While they selected 'mostly agree' with the proposal to keep settings in Tākaka the same, the submitter requests a ban on drugs and alcohol in the town and green. The submitter shares observations of people under the influence of drugs and alcohol behaving in a threatening manner.
- 5.15 The same submitter 'somewhat agrees' with the proposal for Motueka and requests an increased alcohol ban in Motueka town, beaches and public parks.
- 5.16 One Riwaka submitter 'somewhat disagrees' with what is proposed in Kaiteriteri and surrounding areas. The submitter advocates for drinking responsibly and states that they would not like to have their ability to enjoy a quiet beer in a nice location to be impeded by further alcohol restrictions. The submitter notes that they often pick up glass bottles and cans from the beach. They also raise concerns that the alcohol ban area may cause displacement of issues to other areas.

#### **Staff Advice**

- 5.17 Staff recommend that the draft Bylaw is made without any change.
- 5.18 While concerns were raised about anti-social behaviours caused or made worse by the public consumption of alcohol in both Tākaka and Motueka, these areas are already covered

- by the current and proposed bylaw. Furthermore, one submission per location indicates that the threshold set out in section 147A of the Local Government Act is unlikely to be met.
- 5.19 Staff acknowledge the concerns around the Riwaka submitter wanting to enjoy a quiet drink at the beach. However, it was also noted that the submitter acknowledged spending time in this area picking up the bottles and cans of other less responsible drinkers, indicating that regulation of the area is appropriate. The Police have also indicated several times that they enforce the Bylaw with discretion. The scenario described by the submitter is unlikely to attract active enforcement from the Police.
- 5.20 A minor amendment has been made to remove what was previously section 8 'Addition and Deletion of Public Places'. This section duplicated what is set out in the Local Government Act in terms of consultation requirements for amendments. This has been deemed unnecessary and subsequently removed from this iteration of the draft.

#### 6. Financial or Budgetary Implications / Ngā Ritenga ā-Pūtea

- 6.1 Enforcement of the Bylaw is carried out by the Police.
- 6.2 While there are no enforcement costs to the Council, Council must pay for the provision and maintenance of alcohol ban signage in the designated alcohol ban areas.
- 6.3 Historically, summer students have spray-painted alcohol ban signs on pavements.

  However, this approach has become increasingly challenging due to: New Zealand

  Transport Agency (NZTA) requirements mandating traffic management training for students.
- 6.4 Our current pavement spray painting templates are cumbersome and difficult for the students to use. As a result, many of the signs you see on the pavements are blurred, unsightly and difficult to read.
- 6.5 A new system is currently being trialled using pavement decals. However, long-term use appears unlikely as the decals are expected to be removed or wear out quickly. If durable, decals would be more cost-effective and easier for students to apply.



- 6.6 Each decal currently costs approximately \$20 and is easy to apply to pavements.
- 6.7 A decal trialled last November 2024 behind the 'Richmond Day and Night' dairy on Queen Street in Richmond lasted approximately 3 months. This is not a heavily trafficked area.
- 6.8 An Alcohol Licensing Inspector and Police are mapping the alcohol ban areas to accurately mark where signs need to be placed and to estimate how many signs are required.
- 6.9 When this is completed, the findings will be submitted to the Community Infrastructure team to obtain a contractor quote for spray-painted signage.
- 6.10 There are likely to be areas where there is no pavement but where signage will still be required. This will be factored into the mapping with Police.

6.11 There is currently no budget for this signage either the spray-painting signage or the physical signage. This will not be included in this year's budget but will have to be addressed with Finance for the Annual Plan 2026-2027 budget.

#### 7. Options / Kōwhiringa

7.1 The options are outlined in the following table:

Opti	on	Advantage	Disadvantage
1.	Accept staff recommendation to continue the Bylaw as proposed in the draft.	Staff have analysed the submissions in the context of the LGA requirements and consider no further change is justified.	No budgets to provide updated signage.
2.	Make changes to the Bylaw in response to submissions.	The Panel demonstrate they have exercised their governance responsibilities by critically assessing staff recommendations.  Other advantages will depend on the changes the Panel makes.	Disadvantages will depend on the changes requested. Significant changes may require further consultation or legal advice, disrupting the timeline and risking a lapse of the Bylaw.
3.	Do not proceed with the review of the Bylaw		The Bylaw will lapse in December and Police will have limited ability to prevent alcohol related crime and disorder in the areas designated in the Bylaw.

7.2 Option 1 is recommended.

#### 8. Legal / Ngā ture

- 8.1 To ensure due process, it is important that the Panel receives and considers submissions with an open mind.
- 8.2 At its meeting on 5 June 2025, the Environment and Regulatory Committee (the Committee) determined to consult on the Draft Control of Alcohol in Public Places Bylaw.
- 8.3 In the case of a significant decision, the Council must ensure that the decision is made in accordance with the provisions of sections 77, 78, 80, 81 and 82 of the LGA. In summary, the Council must:
  - 8.3.1 identify and assess the reasonably practicable options;
  - 8.3.2 consider the views of interested and affected parties; and
  - 8.3.3 establish processes for Māori to participate in decision-making.

- 8.4 The Council must also ensure that the principles of consultation are met. This means that people who will or may be affected or have an interest have reasonable access to relevant information, including about the purpose and scope of the decisions, and are encouraged to present their views. The Council must ensure that:
  - 8.4.1 submitters can present their views in a manner and format appropriate to their preferences;
  - 8.4.2 the views presented are received with an open mind; and
  - 8.4.3 submitters have access to a clear record and explanation of the relevant decisions made by the Council.
- 8.5 At its meeting on 5 June 2025 the Committee decided to hold a submission hearing on the Draft Control of Alcohol in Public Places Bylaw so that the public can present their views verbally.
- 8.6 At the same meeting the Council adopted the Statement of Proposal (including the draft bylaw) and Summary of Information. The bylaw process must follow the Special Consultative Procedure under the LGA, which means the Council is required to offer the opportunity for submitters to present their views verbally.
- 8.7 Section 156 of the LGA sets out the consultation requirements when making a new bylaw. Public consultation on the bylaw was carried out under the SCP, which satisfies the LGA requirements.
- 8.8 Section 155(1) of the LGA requires the Council to determine whether a bylaw is the most appropriate way of addressing a perceived problem.
- 8.9 Section 155(2)(b) requires the Council to determine whether the proposed bylaw is the most appropriate form of bylaw and gives rise to any implications under the New Zealand Bill of Rights Act (NZ BORA) 1990.
- 8.10 Staff have considered the proposed changes and remain confident that the bylaw is in the most appropriate form. Staff advise that the bylaw does not give rise to any implications or inconsistencies under the NZ BORA 1990. Any perceived implications are considered reasonable and justifiable means to address the identified problems related to crime and disorder that is caused or made worse by the consumption of alcohol in public places in the Tasman District.

#### 9. Iwi Engagement / Whakawhitiwhiti ā-Hapori Māori

- 9.1 Iwi were informed of the consultation via the Council's Iwi Engagement Portal and encouraged to make a submission. Iwi that indicated they would like to be involved in this project were also emailed directly and invited to make a submission.
- 9.2 Ngāti Tama provided feedback at the early engagement stage of the review.

#### 10. Significance and Engagement / Hiranga me te Whakawhitiwhiti ā-Hapori Whānui

10.1 At the Environment and Regulatory Committee meeting on 5 June 2025 it was determined that the provisions of the Bylaw would be of moderate interest. The Control of Alcohol in Public Places Bylaw has typically not attracted significant public interest. However, there are some organisations and members of the public for whom the Bylaw is more significant, such as Te Whatu Ora and NZ Police. The Bylaw is unlikely to require a significant change of behaviour from most members of the public.

	Issue	Level of Significance	Explanation of Assessment
1.	Is there a high level of public interest, or is decision likely to be controversial?	Low	Submission levels were low, indicating a limited public interest. The previous Bylaw was in place for a number of years and the changes proposed are to make the Bylaw less restrictive.
2.	Are there impacts on the social, economic, environmental or cultural aspects of well-being of the community in the present or future?	Moderate	The bylaw aims to reduce crime and disorder that is caused or worsened by the consumption of alcohol in public areas.
3.	Is there a significant impact arising from duration of the effects from the decision?	Moderate	The bylaw will be scheduled for further review within 5 years, but could be reviewed earlier if necessary and resourcing allowed.
4.	Does the decision relate to a strategic asset? (refer Significance and Engagement Policy for list of strategic assets)	N/A	
5.	Does the decision create a substantial change in the level of service provided by Council?	Nil	The Bylaw is enforced by Police
6.	Does the proposal, activity or decision substantially affect debt, rates or Council finances in any one year or more of the LTP?		
7.	Does the decision involve the sale of a substantial proportion or controlling interest in a CCO or CCTO?	N/A	
8.	Does the proposal or decision involve entry into a private sector partnership or contract to carry out the deliver on any Council group of activities?	N/A	
9.	Does the proposal or decision involve Council exiting from or entering into a group of activities?	N/A	
10.	Does the proposal require particular consideration of the obligations of Te Mana O Te Wai (TMOTW) relating to freshwater or particular consideration of current legislation relating to water	N/A	

Issue	Level of Significance	Explanation of Assessment
supply, wastewater and stormwater infrastructure and services?		

#### 11. Communication / Whakawhitiwhiti Korero

- 11.1 The public were notified of the Bylaw review and invited to partake in both early engagement and the formal consultation through the Newsline publication and social media posts. Direct invitations were also sent to:
  - 11.1.1 Motueka & Richmond Community Patrol
  - 11.1.2 Māori Wardens
  - 11.1.3 Business Associations: Richmond Unlimited, Our Town Motueka, Māpua & Districts, GB Promotion Association
  - 11.1.4 Nelson Tasman Business Trust
  - 11.1.5 Hospitality NZ (Nelson Branch)
  - 11.1.6 Community Associations
  - 11.1.7 Community Boards
  - 11.1.8 Schools in or near areas where alcohol bans were proposed to be reduced.
- 11.2 A Shape Tasman project page provided information and the consultation survey for submitters.
- 11.3 Tri-Agency meetings were held with Te Whatu Ora and Police. Police shared both anecdotal observations and official Police data during early engagement and drafting.
- 11.4 Police attended a workshop with Councillors and answered questions about Police experiences with the Bylaw's application.
- 11.5 The Community Partnerships team facilitated early engagement with the Youth Council.
- 11.6 The statement of proposal (including the draft bylaw), and a summary of information was made available at all Council offices as libraries throughout the consultation period.

#### 12. Risks / Ngā Tūraru

- 12.1 High levels of crime and disorder made worse or caused by the consumption of alcohol in certain public places must be present or at risk of arising if a Bylaw is not made, as set out in section 147A of the Local Government Act 2002.
- 12.2 Due to the subjective nature of these requirements, and a perceived lack of evidence in some cases, there is a risk of judicial review if a Bylaw is made in contravention of section 147A.
- 12.3 The previous Bylaw was uncontested at review and this consultation with minor changes received a low level of public feedback. The Bylaw is long standing and appears to be generally accepted by the community. As the analysis undertaken supports the proposed bylaw, these factors are considered a low risk.

#### 13. Climate Change Considerations / Whakaaro Whakaaweawe Āhuarangi

- 13.1 The Bylaw is unlikely to have any impact on the Council or the Tasman District's carbon footprint.
- 13.2 Implementation of the Bylaw is not likely to be impacted by the effects of climate change.
- 13.3 The Bylaw neither aligns or detracts from the Council and Government's plans, policies and legal obligations relating to climate change.

# 14. Alignment with Policy and Strategic Plans / Te Hangai ki ngā aupapa Here me ngā Mahere Rautaki Tūraru

- 14.1 The Local Alcohol Policy, which will be reviewed in 2026, does not need to be taken into consideration when reviewing this Bylaw. The Bylaw regulates the consumption of alcohol in public places, whereas the Local Alcohol Policy manages alcohol licencing.
- 14.2 The purpose of the Bylaw aligns with the Council's fourth Community Outcome in the Long Term Plan: Our communities are healthy, safe, inclusive and resilient.

#### 15. Conclusion / Kupu Whakatepe

- 15.1 The Control of Alcohol in Public Places Bylaw aims to continue to provide Police with a legal framework for reducing harm caused by the consumption of alcohol in public places.
- 15.2 The Police will continue to employ a commonsense approach and apply discretion to any enforcement of the Bylaw.
- 15.3 The Bylaw will be reviewed within five years to ensure its continued relevance and effectiveness.

#### 16. Next Steps and Timeline / Ngā Mahi Whai Ake

Date	Process
11 September 2025	Final Control of Alcohol in Public Places Bylaw presented to the Council meeting for approval and adoption.
3 October 2025	Public notice in Newsline and on the Council's website advising that the bylaw has been adopted.

#### 17. Attachments / Tuhinga tāpiri

1.

Deliberations Draft Control of Alcohol in Public Places Bylaw

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**Tasman District Council** 

# Control of Alcohol in Public Places Bylaw 2025

Action	Approved	Reference	In Force
Bylaw made	11/09/2025	XXX	23/10/2025
Next review to be completed by	11/09/2030		

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#### 1 Introduction

(1) Tasman District Council makes this Bylaw in accordance with section 147 of the Local Government Act 2002.

#### 2 Title

(1) The title of this Bylaw is the Tasman District Council Control of Alcohol in Public Places Bylaw 2025.

#### 3 Commencement

(1) This Bylaw comes into effect on 23 October 2025.

#### 4 Revocation

- (1) The Consolidated Bylaw Chapter 3 Control of Alcohol in Public Places 2018 is revoked on the coming into force of this bylaw.
- (2) The revocation of the Consolidated Bylaw Chapter 3 Control of Alcohol in Public Places 2018 does not affect liability for an offence or breach committed before the revocation. The Consolidated Bylaw Chapter 3 Control of Alcohol in Public Places 2018 continues to have effect as if it had not been revoked for the purpose of:
  - a) commencing or completing proceedings for the offence or breach; and
  - b) imposing a penalty for the offence or breach.

#### 5 Purpose and application

- (2) The purpose of this Bylaw is to reduce crime or disorder in certain public places that is caused or made worse by alcohol consumed there.
- (3) This Bylaw shall apply to the Tasman District.

#### 6 Interpretation

(1) In this bylaw, unless the context otherwise requires:

3

Act means the Local Government Act 2002

**Alcohol** has the meaning given by section 5(1) of the Sale and Supply of Alcohol Act 2012.

**Alcohol Ban Area** means a public place which is regulated under this bylaw made under section 147 of the Local Government Act 2002

A limited amount of alcohol means no more than three standard drinks per person.

**Chief Executive** means the person for the time being exercising the functions of the Chief Executive of the Council.

Council means the Tasman District Council.

**Enforcement Officer** has the same meaning as the definition in section 243 of the Act, and in relation to an alcohol ban, means a constable.

**Licensed premises** has the meaning given by section 5(1) of the Sale and Supply of Alcohol Act 2012

**Low risk activity** means those situations, occasions, activities or events that Council or Council Officers consider are unlikely to lead to alcohol related harm.

#### Infringement offence means

- (a) an offence specified as such by regulations under section 259(a) of the Act; and
- (b) includes a breach of an alcohol ban.

#### Public Place means

- (a) a place that is open to or is being used by the public, whether free or on a payment of a charge, and whether any owner or occupier of the place is lawfully entitled to exclude or eject any person from it; but
- (b) does not include licensed premises.

**Schedule A Public Place** means a public place within the area described in Schedule A hereto.

#### 7 Prohibited Acts

(1) No person shall:

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- a) Bring alcohol into;
- b) Possess alcohol in; or
- c) Consume alcohol in;

any Schedule A Public Place, including any vehicle within a public place, during the hours specified for that location in the schedule.

#### 8 Exemptions

Taking Alcohol to or From Premises

- (1) This Bylaw does not prohibit, regulate, or control, in the case of alcohol in an unopened container when:
  - a) the transport of the alcohol from licensed premises next to a public place, if
    - i. it was lawfully bought on those premises for consumption off those premises; and
    - ii. it is promptly removed from the public place; or
  - b) the transport of the alcohol from outside a public place for delivery to licensed premises next to the public place; or
  - c) the transport of the alcohol from outside a public place to premises next to a public place by, or for delivery to, a resident of the premises or his or her bona fide visitors; or
  - d) the transport of the alcohol from premises next to a public place to a place outside the public place it
    - i. the transport is undertaken by a resident of those premises; and
    - ii. the alcohol is promptly removed from the public place.

**Explanatory note:** This may include for example, transporting alcohol from a supermarket to your home, from your home to a BYO restaurant or from your home to a friend's house.

#### Licensed Premises

(2) This Bylaw does not prohibit the possession of or consumption of alcohol in any public place, or part of a public place, where such is authorised by a licence issued under the Sale and Supply of Alcohol Act 2012.

**Explanatory note:** This may include for example, buying alcohol at an event at a park that holds a special licence or dining on the footpath at a restaurant that holds an on-licence providing for BYO alcohol.

#### Council Permission

- (3) Any person may apply to the Council for prior written permission for any low-risk activity involving a limited amount of alcohol that would be in breach of any prohibition under clause 7 of this Bylaw.
- (4) The process for obtaining the Council's permission is by application on the form contained in Schedule B to this Bylaw.
- (5) Written permission in accordance with this section of the Bylaw may be granted by Council, the Chief Executive of Council, or any Tasman District Council staff member that has been appointed as a Licensing Inspector pursuant to section 197 of the Sale and Supply of Alcohol Act 2012.
- (6) Written permission granted in accordance with this section of the Bylaw may include conditions relating to:
  - a. The date and time the exemption applies;
  - b. The person or number of persons that are required for running the activity during the period the exemption applies;
  - c. The nature of the activity associated with the exemption;
  - d. The numbers of persons that may attend the event while the exemption applies;
  - e. What controls may be required to ensure anyone under the age of 18 will not have access to alcohol at the activity;
  - f. How much alcohol will be available;
  - g. What host responsibility provisions will apply, including provision of food, low or non-alcoholic drinks, and alternative transport options.

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#### 9 Powers of Arrest, Search and Seizure

(1) Powers of arrest, search and seizure are provided to Police by section 169 of the Act.

#### 10 Specified Events

Prohibition of Vehicles and Consumption or Possession of Alcohol

- (1) The Council may, if necessary for the safe and effective management of a public event, function, or gathering, pass a resolution (publicly notified at least 14 days before the event) to:
  - a. Prohibit alcohol consumption, possession, and bringing alcohol into the specified public place during the event period(s);
  - b. Prohibit vehicles from being in or using the public place alongside the alcohol ban in 11(1)a.

#### 11 Constables May Require Certain Information

(1) A constable who believes on reasonable grounds that a person is committing or has committed an infringement offence may direct the person to give the constable his or her name, address, and date of birth.

#### 12 Offences and Penalties

Item 3.1 - Attachment 1

(1) Any person who acts in breach of any provision of this Bylaw commits an offence against this Bylaw and is liable to an infringement fine as set out in the Local Government (Alcohol Ban Breaches) Regulations 2013.

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#### 13 Council Resolution

(1)	This bylaw was made by Tasr September 2025	man District Council at a meeting of the Council on 11
The	common seal of the Tasman Di	istrict Council is attached in the presence of:
		Mayor
		Chief Executive

#### Schedule A: Public Places

#### Brightwater and Environs: 7pm to 7am Alcohol Ban (Map 1)

The public places located in, or adjacent to, or encompassed by Brightwater Deviation, Lord Rutherford Road North including Ernest Place, Hollybush Drive including Threepenny Place, Wanderers Avenue, Malthouse Crescent including Lord Rutherford Park, Waimea West Road from the western end of Snowdens Bush to Ellis Street, Bryant Road to and including Snowden Place, Ellis Street including Somerville Lane, Fairfield Street and Spencer Place, River Terrace Road from Ellis Street to the eastern end of the Cattle Yards Brightwater, and;

Wai-iti Recreation Reserve, and;

Spring Grove School Reserve and Spring Grove Hall Reserve.

#### Collingwood: 7pm to 7am Alcohol Ban (Map 2)

The public places located in or adjacent to William Street, Tasman Street, Elizabeth Street, Beach Road, the open space zoning adjacent to Beach Road, and Haven Road to the Lewis Street intersection.

# Kaiteriteri and Environs: 4pm to 7am Alcohol Ban December to February inclusive. 7pm to 7am Alcohol Ban March to November inclusive. (Map 3.1, 3.2, 3.3)

The public places located in, or adjacent to, and the area encompassed by Rowling Road, Riwaka-Kaiteriteri Road, Inlet Road, Kaiteriteri-Sandy Bay Road to and including Breaker Bay including Martin Farm Road and the mean low water mark around Kaka Point to the Torlesse Rocks, and;

The public places on or adjacent to the foreshore north of Breaker Bay, including Honeymoon Bay, Ngaio Bay, Towers Bay, Split Apple Rock and Sandy Bay through to the boundary with the Abel Tasman National Park and;

The public places located on or adjacent to the foreshore south and west of Torless Rocks to Dummy Bay, Stephens Bay and Tapu Bay to the mean low water spring tide and, Stephens Bay Road, Cook Crescent, Anarewa Crescent, and Tapu Place.

#### Māpua and Environs: 7pm to 7am Alcohol Ban (Map 4)

The public places located in, or adjacent to, or the area encompassed by the coastline at mean low water, and McKee Memorial Recreation Reserve, Stafford Drive, Aranui Road, 11. and Langford Drive, but excluding Mapua Leisure Park. For clarity, this area includes McKee Memorial Scenic Reserve, McKee Memorial Recreation Reserve, Aranui Park, and Grossi Point Recreation Reserve.

#### **Motueka and Environs**

#### Motueka CBD Area: 24 hour Alcohol Ban (Map 5.1a and 5.1b)

The public places located in the central business area and other areas on or encompassed by Vosper Street, Wilkinson Street, Taylor Avenue/Avalon Court, the walkway to Thopes Bush, Thorp's Bush, Woodlands Avenue, Whakarewa Street, Manoy Street, SportsPark

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Motueka, Talbot Street, Pah Street, Motueka Memorial Park including the walkway to Poole Street, Poole Street, High Street, Inglis Street, and;

The public places located on or adjacent to North Street Reserve, including the saltwater baths, and;

The public places located on or adjacent to Everett Street, Massey Street, George Quay, and East Quay including the Motueka Beach Reserve, and;

The public places located on or adjacent to the skateboard park on Old Wharf Road.

#### Motueka Urban Area: 7 pm to 7 am Alcohol Ban (Map 5.2)

Except for those places included in Motueka CBD Area 24 hour Alcohol Ban above, the public places on, adjacent to, or encompassed by Fearon Street, Thorp Street, Tudor Street, Taylor Avenue/Avalon Court, Thorp's Bush, Woodlands Avenue, Whakarewa Street, Grey Street, Pah Street, Atkins Street and Parker Street, and;

The public places located on or adjacent to, High Street, south of the intersection with Fearon Street, and;

The public places located on or adjacent to State Highway 60, (The Coastal Highway) up to a distance of 200 metres south of the intersection with Wharf Road, and;

The public places located on or adjacent to the Inlet walkway within 200metres of Wharf Road, and;

The public places located on or adjacent to Old Wharf Road between High Street and Thorpe Street, including the Goodman Recreation Park and Motueka Recreation Centre, and;

The public places located on or adjacent to the fore shore between the salt water baths and Staples Street including the public walkway and Motueka Quay, as well as Staples Street, between the intersection with Thorp Street and the seaward end of Staples Street.

#### Murchison: 7pm to 7am Alcohol Ban (Map 6)

The public places located in, or adjacent to, or the area encompassed by Waller Street east of Street number 138 for a distance of 1,520 metres to a point on the bridge over the Matakitaki River, then generally south 625 metres to a point on the unformed section of Hotham Street where it meets the Matakitaki River, then east along Hotham Street for a distance of 710 metres to the start of the Rural 2 Deferred Residential Zone, then north for a distance of 280 metres along the boundary of the Residential zone, then east towards and including the southern boundary of the Murchison Recreation Reserve, then north along the eastern boundary of the Murchison Recreation Reserve to Waller Street, and;

The public places located on or adjacent to Waller Street to the intersection with Kawatiri-Murchison Highway, and Kawatiri-Murchison Highway for a distance of 260 metres from the intersection with Waller Street, and;

The public places located in and adjacent to Fairfax Street, north of Waller Street.

#### Pōhara and environs: 7pm to 7am Alcohol Ban (Map 7)

Rototai Beach Esplanade Reserve, Rototai Recreation Reserve and Nees Road (from Rototai Recreation Reserve to Rototai Beach Esplanade Reserve; and

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The public places located in or adjacent to or the area encompassed by; the coastline at mean low water from North Eastern end of Tata Beach, to the western end of Pōhara Beach, Boyle Street (from the Boyle Street Esplanade Reserve north), Selwyn Street, Abel Tasman Drive (from the intersection at Selwyn Street to the intersection with Tata Heights, Tata Heights and Cornwall Place. For clarity, this area includes Clifton Recreation Reserve, Pohara Recreation Reserve, Tarakohe Harbour reclamation, Ligar Bay Esplanade Reserve, Tata Heights Reserve, Cornwall Place Reserve and Tata Beach Reserve.

#### Richmond and Environs

#### Richmond CBD Area: 24 hour Alcohol Ban (Map 8.1)

The public places located in the central business area and other areas encompassed by Oxford Street, Gladstone Road/State Highway, McGlashen Avenue, Talbot Street and Salisbury Road, with extensions to include Washbourn Garden, all of Jubilee Park and the railway reserve from Queen Street to the southern boundary of Jubilee Park.

#### Richmond Urban Area: 7pm to 7am Alcohol Ban (Map 8.2)

The public places not included in Richmond CBD Area: 24 hour Alcohol Ban above, and located in or adjacent to the area encompassed by the northern boundary of Tasman District along the length of Champion Road and continuing on that line to the coast, and following the coast to Headingly Lane, Headingly Lane to Lower Queen Street, Lower Queen Street between Headingly Lane and the railway reserve, including those sites on the south side of the road and adjacent to that part of Lower Queen Street, south east of and including street number 375, to the railway reserve between Lower Queen Street and Ranzau Road, Ranzau 13. Road from the railway reserve, to the south-eastern end of the legal road, including those sections of Ranzau Road that are unformed, then from the south-eastern end of Ranzau Road, a straight line to the south-eastern end of Champion Road.

#### Aniseed Valley: 7pm to 7am Alcohol Ban (Map 8.3)

The public places located on or adjacent to Aniseed Valley Road from the point where that road crosses Aniseed Hill, to a point 700 metres past the turn off to the car park at the Hackett Reserve.

# Riwaka and Environs: 24 hour Alcohol Ban December to February inclusive. 7pm to 7am Alcohol Ban March to November inclusive (Map 9)

The public places located on or adjacent to; Main Road Riwaka north of street number 453, including Riwaka Memorial Reserve, Riwaka Recreation Reserve and Riwaka Rugby Grounds, and;

The public places located on or adjacent to Riwaka-Kaiteriteri Road from Main Road Riwaka to Tapu Bay, Factory Road, Swamp Road from Factory Road to Main Road Riwaka, School Road, Wharf Road and Green Tree Road.

#### Tākaka: 24 hour Alcohol Ban (Map 10)

The public places located in or adjacent to the areas encompassed by; Motupipi Street from the intersection with Commercial Street for a distance of 422 metres to the boundary between the Industrial and Residential Zones, the northern boundary of that Industrial zone and the adjoining Commercial zone on Commercial Street, to Reilly Street and along its length to the Takaka River, then from that point, upstream for a distance of approximately 400 metres on the true left bank, then from that point, through to and including Willow Street

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to a point 240 metres from the intersection with Motupipi Street, including the block of Commercially zoned land near the corner of Willow and Motupipi Streets, and;

The public places located on or adjacent to; Commercial Street north of the intersection of Reilly Street, Meihana Street between the intersection with Commercial Street and the intersection with Motupipi Street, and Motupipi Street from the intersection with Meihana Street for a distance of 680 metres.

#### Tapawera: 7pm to 7am Alcohol Ban (Map 11)

The public places located in or adjacent to the areas encompassed by; Rata Avenue (from Main Road Tapawera to street number 14), Kowhai Street, Tawa Place, and Matai Crescent (from Main Road Tapawera to street number 34), including Tawa Place Playground and Tapawera Playground Reserve; and

Main Road Tapawera from the Northern boundary line of Totara Street Reserve to the Southern boundary line of Tapawera Area School; and

Tasman's Great Taste Trail between Main Road Tapawera and Tadmor Valley Rd; and

The public places located on or adjacent to Tadmor Valley Road from Main Road Tapawera to the Intersection of Tapawera-Baton Road.

#### Wakefield and environs: 7pm to 7am Alcohol Ban (Map 12)

The public places located in or adjacent to the Wai-iti Recreation Reserve, and: The public places located in or adjacent to, Wakefield—Kohatu Highway, northwards from the entrance to Edward Baigent Reserve to Clifford Road, and all of Clifford Road, and;

The public places located in or adjacent to Wakefield Domain and Faulkners Bush, and;

The public places located on or adjacent to the urban area of Wakefield including all that land in the Residential Zone, Open Space Zone, Recreation Zone, Commercial Zone, and;

The public places located on or adjacent to Edward Street adjacent to the St John's Wakefield Church grounds and cemetery, including those church grounds and cemetery, and;

The public places located on or adjacent to the residential zone south west of Faulkners Bush and in 88 Valley, including Robson Reserve

#### Brightwater and environs Alcohol Ban Area Map 1

**Location:** Brightwater **Ban Duration:** 7pm to 7am



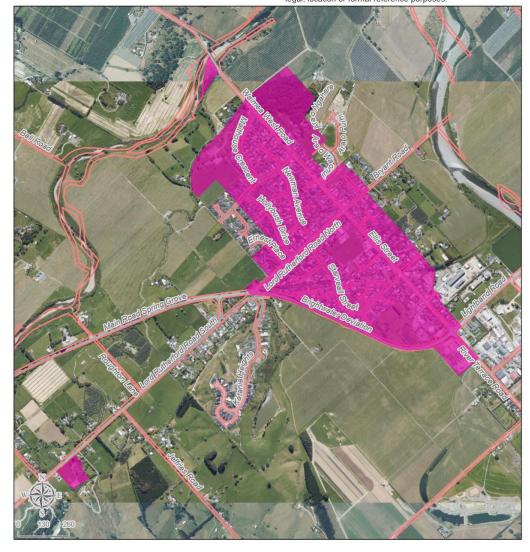
 Legend
 7pm to 7am\*

 24 Hour
 7pm to 7am\*

 7pm to 7am
 Other Alcohol Ban Areas

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#### Collingwood Alcohol Ban Area Map 2

**Location:** Collingwood **Ban Duration:** 7pm to 7am





 Legend

 24 Hour
 7pm to 7am\*

 7pm to 7am
 Other Alcohol Ban Areas

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#### Kaiteriteri and environs Alcohol Ban Area Map 3.1

Location: Kaiteriteri

Ban Duration: 7pm to 7am\*



 Legend
 24 Hour
 7pm to 7am\*

 7pm to 7am
 Other Alcohol Ban Areas

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#### Kaiteriteri and environs Alcohol Ban Area Map 3.2

Location: Marahau

Ban Duration: 7pm to 7am\*





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#### Kaiteriteri and environs Alcohol Ban Area Map 3.3

**Location:** Stephens Bay **Ban Duration:** 7pm to 7am\*



# Legend 24 Hour 7pm to 7am\* 7pm to 7am Other Alcohol Ban Areas

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#### Mapua and environs Alcohol Ban Area Map 4

Location: Mapua

Ban Duration: 7pm to 7am





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#### Motueka and environs Alcohol Ban Area Map 5.1a

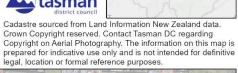
7pm to 7am\*

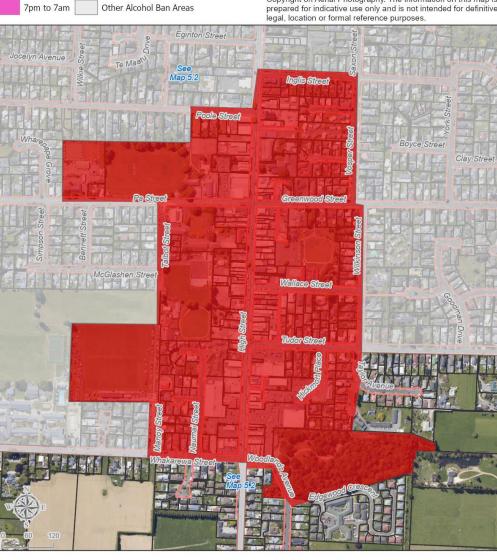
**Location:** Motueka CBD Area **Ban Duration:** 24 Hour

Legend

24 Hour







#### Motueka and environs Alcohol Ban Area Map 5.1b

Location: Motueka CBD Area

Ban Duration: 24 Hour



 Legend

 24 Hour
 7pm to 7am\*

 7pm to 7am
 Other Alcohol Ban Areas

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#### Motueka and environs Alcohol Ban Area Map 5.2

**Location:** Motueka Urban Area **Ban Duration:** 7pm to 7am



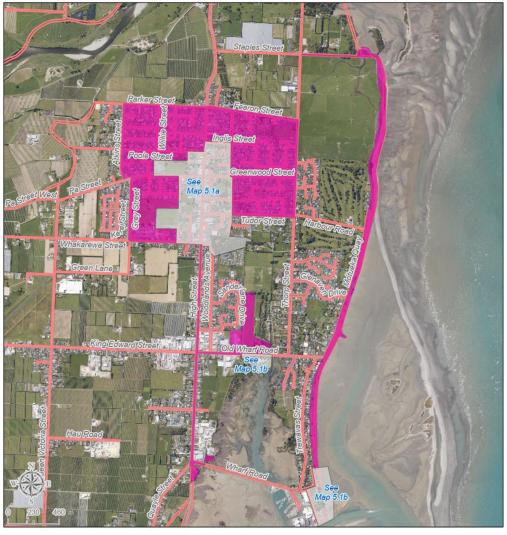
 Legend

 24 Hour
 7pm to 7am\*

 7pm to 7am
 Other Alcohol Ban Areas

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#### Murchison Alcohol Ban Area Map 6

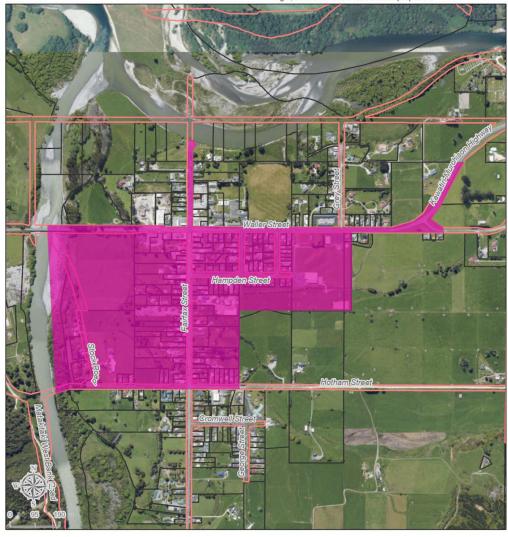
Location: Murchison

Ban Duration: 7pm to 7am

# tasman district council



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#### Pohara and environs Alcohol Ban Area Map 7

**Location:** Pohara to Tata **Ban Duration:** 7pm to 7am





 Legend

 24 Hour
 7pm to 7am\*

 7pm to 7am
 Other Alcohol Ban Areas

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# Richmond and environs Alcohol Ban Area Map 8.1

Location: Richmond CBD Area

Ban Duration: 24 Hour



 Legend
 7pm to 7am\*

 24 Hour
 7pm to 7am\*

 7pm to 7am
 Other Alcohol Ban Areas

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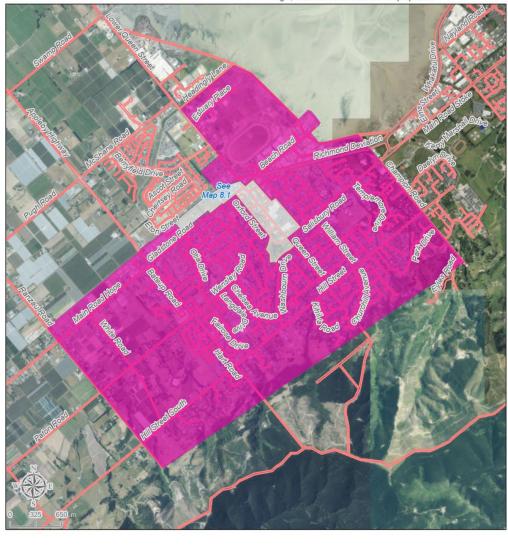
# Richmond and environs Alcohol Ban Area Map 8.2

**Location:** Richmond Urban Area **Ban Duration:** 7pm to 7am





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# Richmond and environs Alcohol Ban Area Map 8.3

**Location:** Aniseed Valley **Ban Duration:** 7pm to 7am

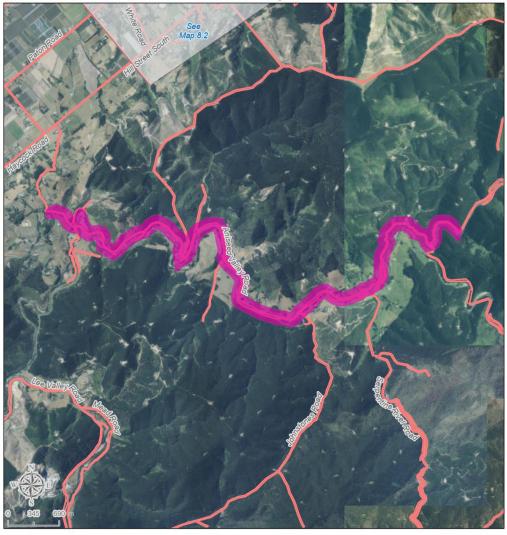


 Legend
 24 Hour
 7pm to 7am\*

 7pm to 7am
 Other Alcohol Ban Areas

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#### Riwaka and environs Alcohol Ban Area Map 9

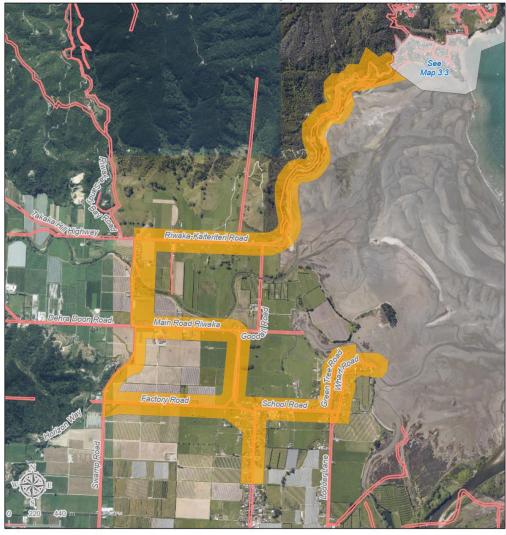
Location: Riwaka

Ban Duration: 7pm to 7am\*





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# Takaka and environs Alcohol Ban Area Map 10

Location: Takaka

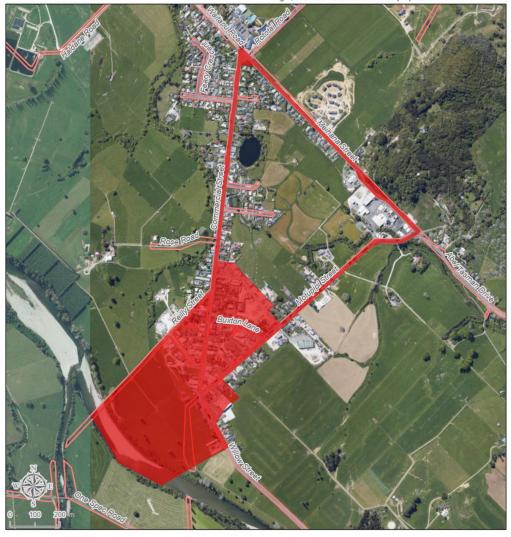
Ban Duration: 24 Hour



 Legend
 7pm to 7am\*

 7pm to 7am
 Other Alcohol Ban Areas

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# Tapawera and environs Alcohol Ban Area Map 11

Location: Tapawera

Ban Duration: 7pm to 7am

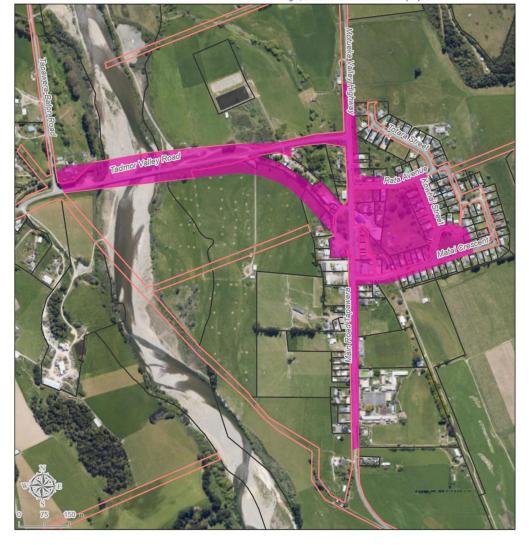


 Legend
 7pm to 7am\*

 24 Hour
 7pm to 7am\*

 7pm to 7am
 Other Alcohol Ban Areas

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# Wakefield and environs Alcohol Ban Area Map 12

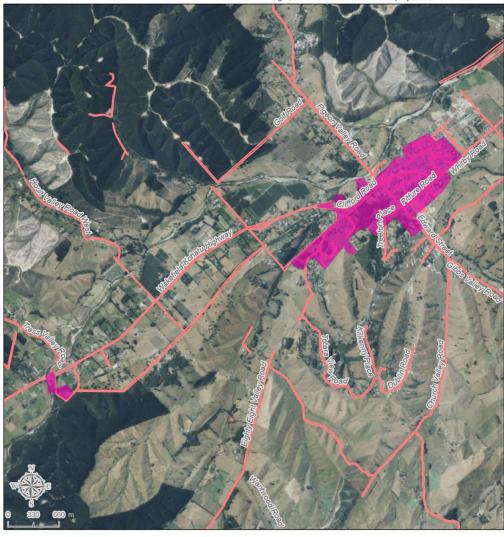
Location: Wakefield

Ban Duration: 7pm to 7am





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#### Appendix A:

# Application for written permission from Tasman District Council to consume liquor in a public place

In accordance with section 9 of the Tasman District Council Control of Alcohol in Public Places Bylaw 2025, the Council can authorise low risk\* activities that would otherwise breach the liquor ban. This form can be used to seek permission to hold an event where a limited\* amount of alcohol will be consumed in a public place (\*See notes on reverse for definitions).

Send the application to: Tasman District Council, Environmental Health Services, Private Bag 4, Richmond 7050

Applicant details	
Full name/s:	Date of birth:
Address:	
Phone: Home Mobile	Email:
Activity, event or occasion details	
Who will be responsible for the activity, occasion or event?	
Full name/s:	Date of birth:
Address:	
Phone: HomeMobile	Email:
Date of activity, event or occasion:	
Nature of the activity, event or occasion (street party, wedding,	fundraiser, sporting event):
Address and if necessary map showing location (where the act	ivity, event or occasion is taking place):
Duration (what time it will begin and end):	Number of people attending:
Will anyone under the age of 18 be in attendance?   Yes	No.
Will allyone under the age of 10 be in attenuance:	
If yes, what controls are in place to manage access to alcohol?	
How much alcohol will be available?	
Host responsibility details (provision for food, non-alcoholic drin	ks and alternative transport options):
Printed name of applicant:	Signature: Date:
<b>I</b>	

#### Notes

- "Low risk" situations are those occasions, activities or events that officers' consider are not likely to lead to alcohol-related harm
- A "limited" amount of alcohol is interpreted as no more than three standard drinks per person.
- The applicant will need to provide a copy of the written permission issued by the Council if requested by a Council officer or member of NZ Police.
- Nothing in the written permission provided by the Council precludes action from NZ Police in the event of inconsistencies with event conditions and/or behaviour deemed offensive to the public, disruptive to the community or constituting an offence.
- If any details are incorrect or have changed, please contact the authorising officer as soon as possible.
- This application form is for permission for activities, events or occasions where there is no sale and supply of alcohol. The
  sale and supply of alcohol would require a special licence in accordance with the Sale of Liquor Act 1989 and the Sale of
  Liquor Amendment Act 2004 and 2005.
- Events that may require a special licence include sporting events, wine tastings, bus trips and parties on hired premises where alcohol is being sold or supplied, or where alcohol is complimentary and tickets are being sold for the event.

Public Place from the commencement of this bylaw until and including the time up until 12 months after the commencement of the Sale and Supply of Alcohol Act 2012.

- (a) means a place:
  - (i) that is under the control of the Council: and
  - (ii) that is open to, or being used by, the public, whether or not there is a charge for admission and:
- b) includes-

Item 3.1 - Attachment 1

- (i) a road, whether or not the road is under the control of the Council; and
- (ii) any part of a public place

Public Place from the time 12 months after the commencement of the Sale and Supply of Alcohol Act 2012-

- (a) means a place that is open to or is being used by the public, whether free or on a payment charge, and whether any owner or occupier of the place is lawfully entitled to exclude or eject any person from it, but
- (b) does not include licensed premises

Tasman District Council Email info@tasman.govt.nz Website www.tasman.govt.nz 24 hour assistance

 Richmond
 189 Queen Street, Private Bag 4, Richmond, Nelson 7050, New Zealand
 Phone 0 3 543 8400
 Fax 0 3 543 9524

 Murchison
 92 Fairfax Street, Murchison 7007, New Zealand
 Phone 0 3 523 1013
 Fax 0 3 523 1012

 Motueka
 7 Hickmott Place, PO Box 123, Motueka 7143, New Zealand
 Phone 0 3 528 2022
 Fax 0 3 528 9751

 Golden Bay
 78 Commercial Street, PO Box 74, Takaka 7142, New Zealand
 Phone 0 3 525 0020
 Fax 0 3 525 9972

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